Chief, Management Support Staff, OLC MEMORANDUM FOR:

VIA: Deputy Director for Administration Te Government Offairs

Director of Logistics

FROM: DCK

Testimony by the Director of Logistics SUBJECT: Before the House Subcommittee on Federal

Spending Practices and Open Government

1. As agreed in our meeting with Mr. Roman of the Subcommittee on Federal Spending Practices and Open Government on 7 May, we have attached an "opening statement" to be given by the Director of Logistics in his testimony before that subcommittee on 13 June 1979. This statement summarizes our disagreement with the General Services Administration (GSA) concerning the acquisition of security filing cabinets (safes) for use by this Agency both domestically and abroad. We believe this statement provides a more complete and balanced statement of the facts than that which is contained in the draft questions and answers originally suggested by Mr. Roman.

During the meeting Mr. Roman asked that we also provide information on the extent to which we procured safes directly from safe manufacturers other than Art Metal, the differences in prices of safes so procured, and any other dealings we have had with Art Metal. Regarding his first

question, we did procure safes from other manufacturers both under Federal Supply Service contract and directly, most frequently when the safes had to be modified to meet unique Agency requirements. The acquisition prices were those shown on the schedule or, in the case of unique requirements, the best negotiated price possible. Finally, regarding other dealings with Art Metal, we have procured furniture from them under schedule, but the scope has been very modest, as generally we procure from other manufacturers who are also on schedule. We are unaware of any major problems with Art Metal furniture so procured.

3. Please advise if we need provide additional information. As you suggested, we will leave coordination with the Office of General Counsel, and Public Affairs, to you. Impector Seneral, and the Set We would also suggest a meeting between you and personnel of our Supply and Presument Divisions 25X1 Att brief you in more detail and on the issues his wased in faragraph 2 above.

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Inspector General Counsel, and the SCI We would also suggest a meeting between your and personnel of our Supply and Procurement Divisions to the brief you in more detail and on the issues Att Att brief you in more detail and on the issues tis cussed in Paragraph 2 abone.

CTA

OUR NEXT WITNESS THIS MORNING WILL BE MESSRS.

AND

FROM

THE CENTRAL INTELLIGENCE AGENCY. GENTLEMEN, WILL YOU COME FORWARD TO BE SWORN PLEASE?

## (SWEAR THEM IN)

I WOULD LIKE TO CONGRATULATE YOU ON WINNING YOUR TWELVE YEAR BATTLE WITH THE

GENERAL SERVICES ADMINISTRATION. IT APPEARS YOU HAVE SUCCESSFULLY MANAGED TO ESTAIN

SAFES FOR USE OVERSEAS WHICH ARE SUFFICIENTLY SECURE TO KEEP THE KGB OUT OF OUR

FILES. FROM THE INFORMATION YOU HAVE SUPPLIED US, IT WOULD APPEAR THAT THIS BATTLE

WAS A JOINT EFFORT, COMDUCTED UNDER THE UMBRELLA OF THE INTERAGENCY ADVISORY

COMMITTEE ON SECURITY EQUIPMENT, AND INCLUDED THE DEPARTMENTS OF STATE AND DEFENSE

AS WELL AS CIA. I WOULD LIKE TO REVIEW WITH YOU THE INFORMATION YOU HAVE SUPPLIED

US AND SEE IF MY CONCLUSION AGREE WITH YOURS. IF YOU WILL, SINCE THE COMPANY HAS

CHANGED ITS NAME, LET US REFER TO THE ART METAL COMPANY BY ITS CURRENT NAME, RATHER

THAN THE NAME OF HILLSIDE METAL PRODUCTS, WHICH WAS USED UNTIL 1974. EHE THRUST OF

OUR INFORMATION IS THAT YOU AND THE OTHER AGENCIES CONSIDERED THE SAFES MANUFACTURERED

BY ART METAL DID NOT MEET YOUR REQUIREMENTS. IS THAT CORRECT?

a. yes

AND THAT THE QUALITY OF MANUFACTURE WAS DEFICIENT?

a. y.es

AND THAT THE SAFES PRESENTED A SAFETY HAZARD?

ves a

AND THAT THE ART METAL SAFES REPRESENTED A SECURITY HAZARD?

a. yes

AND THAT ART METAL SAFES WERE NEVER APPROVED FOR ISSUE TO OVERSEAS INSALLATIONS?

a. yes I me aten did

AND THAT THE AGENCIES EVENTHILLY REFUSED TO PURCHASE ANY MORE ART METAL SAFES?

a. yes Janes appr

a. yes

AND THAT GSA FOUGHT TOU EVERY INCH OF THE WAY ANYWAY?

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PAGE TWO

SAFES

LET'S START ON JULY SECOND, 1965. THAT WAS QUITE A WHILE AGO LYNDON JOHNSON WAS PRESIDENT, THE BUDGET WAS STILL UNDER A HUNBRED BILLION DOLLARS, AND GAS WAS 30 CENTS A GALLON.

ON THAT DAY THE STATE DEPARTMENT WROTE TO COMMISSIONER ABERSFELLER OF THE FEDERAL SUPPLY SERVICE. HE PLEADED WITH HIM NOT TO GO OUT ON A SINGLE AWARD BASIS FOR SAFES, SINCE THE SAFES HAD TO MEET SPECIAL SECURITY STANDARDS, AND IF THEY HAD TO RELY ON A SINGLE MANUFACTUER, A FIRE OR A STRIKE COULD CAUSE A SECURITY CRISIS OVERSEAS. HE ALSO STRESSED THAT THE AGENCIES WANTED TO USE THEIR OWN INSPECTORS TO MAKE SURE THEY GOT A GOOD AND SECURE PRODUCT. TWO WEEKS LATER, CIA WROTE AND SAID THE SAME THING.

FOR ONCE, I CAN SEE WHERE A MSE OF THE MULTIPLE AWARD SCHEDULE MADE SENSE. GSA, HOWEVER,

FOR ONCE INSISTED ON COING THE SEALED BID ROUTE. DID THEY SAY WHY IT WAS SO NECESSARY IN THIS

CASE?

## a. they just did it.

25X1
BY 1969, WHEN THE CONTRACT WAS AWARDED AND THE SAFES STARTED COMING IN, THE TROUBLE BEGAN.

MR. THE CHIEF CIA SAFE TECHNICIAN, INSPECED THE FIRST 130 TO ARRIVE.

THEY ALL FAILED, IS THAT CORRECT?

yes

YOUR REPORT NOTES THAT THEY WERE OF QUOTE SHODDY CONSTRUCTION", HAD SHARP EDGES, AND

YOUR REPORT NOTES THAT THEY WERE OF QUOTE SHOODY CONSTRUCTION", HAD SHARP EDGES, AND FAILED TO MEET THE SPECIFIACTION. IS THAT CORRECT?

a. yes

OPEN CONSIDERED A SECUIRTY HAZARD?

a. yes propulation of the doors was a failure to must be see Africa.

WHAT DID YOU DO ?

Lack to GSA

a. tried to work with Art Metal, eventually they sent in a company named Safemasters to make repairs.

BUT THE REPAIRS WERE NOT SATISFACTORY?

a. they were not. bond-oud approach -

DID YOU INFORM GSA? WHAT DID THEY DO?

had to take them anyway

a. Mr. Brown of quality assurance said tough darts: that's

all they were going to get.

ABOUT THAT TIME, THE ASSISTANT SECRETARY OF DEFNESE NOTIFIED GSA THAT THE

ARMY"S NATICK LABORATORY HAD TESTED THE ART METAL SAFE AND REPORTED QUOTE" THE SAFE

IS CONSIDERED AN INFERIOR ITEM AND NOT CAPABLE OF PERFORMING ITS INTENDED MISSION. END QUOTE

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HE SAID THAT DEFENSE SIMPLY WASN'T GOING TO BUY ANYMORE. WHAT WAS GSA'S RESPONSE?

a. Spangler wrote back and said he was fixing it.
WAS IS FIXED? THE NEXT CORRESPONDENCE WE HAVE IS IN NOVEMBER 1969, WHRERE MR. 25X
OF CIA NOTED THAT THE CABINETS WERE STILL DEFICIENT , AND RECOMMENDED THAT CIA
NOT BUY ANYMORE AND NOT USE ART METAL SAFES OVERSEAS.
GSA TESTED THE SAFES IN JANUARY 1970. THEY STILL FAILED. IN JULY, MR. TOGETHER 25X
WITH MR, LAWLESS OF GSA TESTED THEM AGAIN. THEY STILL FAILED. MR. RECOMMENDED 25X
THAT, BECAUSE OF QUOTE" INITIAL POOR WORKSMANSHIP AND PLANT QUUALITY CONTROL, THESE
50 SAFES NOT BE SENT OVERSEAS," AND THAT CIA SHOULD TRY AND GET THEIR MONEY BACK. DID
YOU EVER CET YOUR MONEY PACKS

a. proably not

BY JULY 1971, CIA HAD DISAPPROVED ART METAL AS A SOURCE FOR SAFES. BUT BY 1974

THEY WERE STILL PLEADING WITH GSA TO STOP MAKING AWARDS TO ART METAL FOR SAFES THAT

NOBODY WANTED. WHAT DID GSA REPLY?

a. tough darts

IF I UNDERSTAND IT CORRECTLY, CIA NOW WENT OUT ON ITS OWN AND BOUGHT BETTER SAFES IN 1976?

a. right

did that work

a. no- had to go through GSA

THE BETTER SAFES WERE ON THE MULTIPLE AWARD SCHEDULE, BUT GSA PUT THEM UP FOR BIDS. ART METAL WON THE CONTRACT OF COURSE?

a. of course.

DI YOU EVER GET ANY SAFES YOU COULD USE?

a. eventually, no thanks to GSA.

SO IT TOOK YOU TWELVE YEARS OF BATTLING WITH GSA BEFORE YOU FINALLY GOT SOMETHING WHICH WOULD KEEP THE KGB's NOSES OUT OF OUR FILING CABINETS?

a. yes

PLEASE ACCEPT MY CONGRATULATIONS. YOU ARE ABOUT THE ONLY GOVERNMENT AGENCY WHO I KNOW OF WHO EVER WON A FIGHT WITH GSA WHERE ART METAL WAS CONCERNED. THANK YOU FOR YOUR TESTIMONY.

Security Container
1 List all PO DO'2 Contracts for security containin 1965 to date by Venlor
securty containin 1965 to date of
Vendar pro
Onler No Onty Amount FSS FSS
2 A miles site of
2. Any memor concerning safér - internal or external
3 Copier of FSS 12 sofes -
4 Lut all PO DO Contracte with Art metal
A THE WALL
5 Any memor concerning AN Metal
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(a) Karen search subject file wiley for
following:
sofes, sount intainer, Hillsele
An metal Inebold, Norter
sofes sount container, Helliele, AN metal Duebold, Norler (3) Kaven task CONIF for any contracts
(4) Raluna review archive lests for
firme in (2)

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Security Container his all PO DO'z Contracts for security containin 1965 to date of Order No Onty Amount FSS Any memor concerning safes - internal or external Copier of FSS 12 safes -Lut all PO DO Ast metal Contracte with Any memor concerning AN Metal. Action () fee 1-5 (a) Karen search subject file wiles for following: sofes, security container, Hillside Art metal Diebold Mosler (3) Kaven task CONIF for any contracts (4) Radama review archive lests for firms in (2) - Summanje by Vendor, Order#, ant An' Date Description

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